Wiltshire Local
Developpin Popular 2016 - Appendix 4



Chippenham Site Allocations Plan

Equality Analysis Evidence Document

Version 4 April 2016





Equality Analysis Evidence Document Title: What are you completing an Equality Analysis on? Chippenham Sites Allocation Plan, Development Planning Document (CSAP) Why are you completing the Equality Analysis? (please tick any that apply) Change to Policy or Service Service Review Proposed New Policy or Service Yes – new planning policies. **Version Control** 4 27.04.201 Revision to the draft Chippenham Version Date Reason for DPD control review (if number appropriate)

Risk Rating Score (use Equalities Risk Matrix and guidance)

^{**}If any of these are 3 or above, an Impact Assessment **must** be completed. Please check with equalities@wiltshire.gov.uk for advice

Criteria	Inherent risk score on proposal	Residual risk score after mitigating actions have been identified
Legal challenge	4	1
Financial costs/implications	3	1
People impacts	2	1
Reputational damage	3	1

Section 1 - Description of what is being analysed

A planning policy document which aims to provide a spatial planning strategy for Chippenham which indicates where development should take place to meet the housing and employment needs identified for Chippenham in the Wiltshire Core Strategy (WCS), over the plan period to 2026. The WCS categorises Chippenham as a Principal Settlement and identifies the general scale of growth to be delivered, but does not identify specific sites to deliver the growth. The Chippenham Site Allocations Plan (CSAP) identifies the strategic sites which will best support the town's future development and which are the most environmentally appropriate in accordance with the overarching policies of the WCS.

The underlying principles of the WCS seek to manage future development to ensure that communities have an appropriate balance of jobs, services, facilities and homes; to ensure that the growth required to meet local needs is managed so that it is in the most sustainable locations; to protect both the natural and built environment; and to tackle local social problems such as areas of social exclusion and deprivation. The principles of the WCS are reflected in the CSAP, where applicable to Chippenham.

Like the WCS, the strategy for the CSAP has been closely aligned to the priorities of Wiltshire Council, particularly in seeking to deliver resilient communities; to plan for economic growth; reducing

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disadvantage and inequality; to ensure that affordable housing is provided as a priority; and tackling the causes and effects of climate change.

Examination of the Draft Chippenham Site Allocations Plan was suspended in November 2015 to allow the Council to undertake further work on a number of matters raised by the Inspector regarding the soundness of the evidence base.

The Inspector has recognised that the outcome of the Schedule of Work "must include the possibilities that, either the chosen strategy would be vindicated by new evidence or that a reasonable alternative would be shown to provide a better plan. Therefore a revised set of suggested changes have been identified following application of an enhanced methodology at the request of the Inspector. This additional work has necessitated a review of this EIA.

Section 2A – People or communities that are currently **targeted or could be affected** by any change (please take note of the Protected Characteristics listed in the action table).

The overarching strategy for Chippenham as set out in the CSAP is to deliver homes, infrastructure, services and employment opportunities to meet the needs of all who live, work and visit Chippenham.

The consultation was open and based on Wiltshire Council database, national legislation and national policy advice, and specialist knowledge within the organisation.

- All citizens
- Local town and parish councils
- All elected representives
- The Environment Agency
- English Heritage
- Natural England
- Network Rail
- The Highways Agency
- Relevant health providers
- Relevant water and sewerage undertakers
- Homes and Communities Agency
- Voluntary bodies some or all of whose activities benefit any part of the local planning authority's area
- Bodies which represent the interests of different racial, ethnic or national groups in the local planning authority's area
- Bodies which represent the interests of different religious groups in the local planning authority's area
- Bodies which represent the interests of disabled persons in the local authority's area
- Bodies which represent the interests of persons carrying on business in the local planning authority's area

For example, as well as the standard local, regional and national consultees, for the Chippenham DPD the following hard to reach groups were consulted:

- Young Persons Council
- Friends Families and Travellers
- Young Persons Council
- National Federation of Gypsy Liaison Group

- The Showmans Guild of Great Britain
- The Selwood Housing Disability Group
- SCOPE Partnership & Community Development Division
- Kennet and Avon Boating Community
- Diabetes UK Chippenham

All the above groups can be directly affected by the volume, location and design of new homes in Chippenham. The techniques used to ensure effective engagement and access channels open to them are covered in Section 3 below.

A record the consultation that has taken place can be found in the CSAP Consultation Statement (Feb 2015) available at

http://www.wiltshire.gov.uk/planninganddevelopment/planningpolicy/chippenhamsiteallocationsplan/chippenhamcommunityengagement.htm

After suspension of the initial Examination Hearings, the outcomes of the Schedule of Work should be presented to Council on 10 May 2016 for endorsement prior to submission to the Inspector and start of further consultation.

Section 2B – People who are **delivering** the policy or service that are targeted or could be affected (i.e. staff, commissioned organisations, contractors)

Draft Plan contents were discussed at various meetings with Council development management officers. Those elsewhere in the Council affected by or involved in the delivery of the Plan were primarily involved in the preparation of relevant evidence papers by providing information and by establishing requirements for Plan policies and proposals. A Member Steering Group of local elected members reviewed progress and gave informal feedback as work progressed. This was in addition to the formal internal process followed for the development of all new Council policy.

Section 3 –The underpinning **evidence and data** used for the analysis (Attach documents where appropriate)

Prompts:

- What data do you collect about your customers/staff?
- What local, regional and national research is there that you could use?
- How do your Governance documents (Terms of Reference, operating procedures) reflect the need to consider the Public Sector Equality Duty?
- What are the issues that you or your partners or stakeholders already know about?
- What engagement, involvement and consultation work have you done? How was this carried out, with whom? Whose voices are missing? What does this tell you about potential take-up and satisfaction with existing services?
- Are there any gaps in your knowledge? If so, do you need to identify how you will
 collect data to fill the gap (feed this into the action table if necessary)

The context for the evidence and data used to inform this process are set within the Governments National Planning Policy Framework at paragraph 158:

Each local planning authority should ensure that the Local Plan is based on adequate, up-to-date and relevant evidence about the economic, social and environmental characteristics and prospects of the area. Local planning authorities should ensure that their assessment of and strategies for housing, employment and other uses are integrated, and that they take full account of relevant market and economic signals.

All parts of the CSAP are based on the collation and analysis of evidence, including the evidence base

studies that underpin the Wiltshire Core Strategy and an evidence base dealing specifically with Chippenham. This now includes a revised set of suggested changes have been identified following application of an enhanced methodology at the request of the Inspector.

The CSAP is based on sound research and analysis to identify the challenges faced by the area. All conclusions reached in the CSAP are founded on analysis of the evidence, which is available for scrutiny. Following suspension of the Examination process the Council has agreed a further schedule of works with the Inspector, which is the first document on the following list.

Schedule of Work

http://www.wiltshire.gov.uk/csap-21-03-16-progress-update.pdf

Statement of Community Involvement

http://www.wiltshire.gov.uk/planninganddevelopment/planningpolicy/statementofcommunityinvolvement.htm

Chippenham Site Allocations DPD

http://www.wiltshire.gov.uk/planninganddevelopment/planningpolicy/chippenhamsiteallocationsplan.htm

Wiltshire Core Strategy Equalities and Impact Assessment

http://www.wiltshire.gov.uk/council/equalityanddiversity/equalityimpactassessments/dor_equality_impact_assessment - risk_management_strategy.htm

WCS Background papers

http://www.wiltshire.gov.uk/planninganddevelopment/planningpolicy/wiltshirecorestrategy/submissionofwiltshirecorestrategy/corestrategy/documents.htm

The CSAP is supported by a Sustainability Appraisal (Feb 2015) prepared by Atkins which is an evidence tool to assess and inform the development of the CSAP. The Sustainability Appraisal promotes sustainable development by assessing the extent to which the emerging CSAP, when judged against reasonable alternatives, will help to achieve relevant environmental, economic and social objectives.

*Section 4 - Conclusions drawn about the impact of the proposed change or new service/policy

Prompts:

- What actions do you plan to take as a result of this equality analysis? Please state them and also feed these into the action table
- Be clear and specific about the impacts for each Protected Characteristic group (where relevant)
- Can you also identify positive actions which promote equality of opportunity and foster good relations between groups of people as well as adverse impacts?
- What are the implications for Procurement/Commissioning arrangements that may be happening as a result of your work?
- Do you plan to include equalities aspects into any service agreements and if so, how do you plan to manage these through the life of the service?
- If you have found that the policy or service change might have an adverse impact on a particular group of people and are **not** taking action to mitigate against this, you will need to fully justify your decision and evidence it in this section

The actions necessary to be delivered as part of this equality assessment are those enshrined within the strategy. The strategy will have a significant positive impact on the large majority of the community of Chippenham. The CSAP attempts to tackle existing inequalities through highlighted in the evidence base including the Strategic Housing Market Assessment and Indices of Deprivation¹, through the delivery of the following outcomes:

- Enabling the delivery of a significant amount of affordable housing
- Enabling the delivery of improved and accessible services and infrastructure for the benefit of all members of the community
- Undertaking a consultation exercises which engages minority and hard to reach groups.
- Increased access for all to a decent affordable home
- Increased local employment opportunities
- Protection and enhancement of the built heritage and natural environment, in line with the WCS
- Buildings that provide access for all
- Viable communities that are robust and resilient, and able to retain important local services
- Provision of meaningful transport choices for those who are marginalized due to not having a private motor car.
- Delivery of improved sport and recreational facilities for all
- To ensure that the elderly have good access to vital services.
- To ensure rural communities are able to retain locally valued services and facilities.
- To ensure that development at Chippenham is complemented by smaller scale and appropriately managed development in rural areas to ensure that benefits are felt across Wiltshire as a whole

The CSAP involves allocating new development sites at Chippenham, and there will be people who feel disadvantaged by the development that will take place. This is expressed through representations in response to public consultations which object to new development. The strategy has been devised to where possible address such concerns, and represents a proportionate response to the need to deliver the housing requirement for Chippenham while protecting the quality of life of existing residents. Furthermore potential environmental impacts will be mitigated through careful master planning.

Major development will be located in Chippenham which could lead to pressure on existing services in smaller rural settlements, and could have an impact on access to services in more rural locations. One of the challenges will be retaining existing and valued services in the smaller settlements, and the WCS includes protective policies which seek to aid the retention of local services in Core Policy 48 and 49 of the Wiltshire Core Strategy.

The ongoing continuous improvement of the service in producing all planning policies will be supported by the following measures:

- Staff training including up to date legal briefing on case law related to the Equality Act 2010 and the Human Rights Act and other employment legislation.
- Ensure an in depth understanding of the diversity of the community and discuss with experts from a national and local level how best to engage hard to reach groups.
- Target easy to understand and participatory activity sessions, such as 'planning for real' more widely and at specific groups.
- Ensure lead-in and frontloading is designed into the process, to give the time to identify and set up positive dialogue and partnerships with under-represented groups.
- Training of communication skills best suited to each audience consider training of consultation champions.
- Ensuring that time, costs and resources are properly planned for and that consultation is not reduced to a 'tick-box' exercise.
- It is important to seek balanced views and where there is conflict a forum which promotes debate between parties with differing views is extremely beneficial in seeking compromise. For example between residents who want no new growth and the small business community, who

1 https://teeluthat.theiroveicenienfavaustofseenwith is not being heardon-2010

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*Section 5 – How will the outcomes from this equality analysis be monitored, reviewed and communicated?

Prompts:

- Do you need to design performance measures that identify the impact (outcomes) of your policy/strategy/change of service on different protected characteristic groups?
- What stakeholder groups and arrangements for monitoring do you have in place? Is equality a standing agenda item at meetings?
- Who will be the lead officer responsible for ensuring actions that have been identified are monitored and reviewed?
- How will you publish and communicate the outcomes from this equality analysis?
- How will you integrate the outcomes from this equality analysis in any relevant Strategies/Polices?

This assessment will sit alongside other key documents such as the Sustainability Appraisal, and Appropriate Assessment under the Habitats Regulations and form part of a toolbox that has informed the development of the CSAP. The outcomes of the CSAP will be reviewed and monitored through the Authority's Monitoring Report (formerly the Annual Monitoring Report).

Environmental scanning will be used to ensure that changes in law, guidance and best practice are identified and incorporated wherever relevant.

This Equality Impact Assessment forms an important background document to the CSAP. It will be published and be available through the statutory pre-submission consultation. It will be available to view on request.

*Copy and paste sections 4 & 5 into any Committee, CLT or Briefing papers as a way of summarising the equality impacts where indicated

Completed by:		Dave Milton		
Date	27.04.2016			
Signed off by:		Georgina Clampitt-dix	Georgina Clampitt-dix	
Date		30.6.15		
To be reviewed by:		Anna McBride		
Date		28.04.16		
For Corporate Equality Use Compliance sign off date		•		
only Published on internet date:		:	N/A	



Equality Impact Issues	Equality Impact Issues and Action Table (for more information on protected characteristics, see page 7)					
Identified issue drawn from your conclusions (only use those characteristics that are relevant)	Actions needed – can you mitigate the impacts? If you can how will you mitigate the impacts?	Who is responsible for the actions?	When will the action be completed?	How will it be monitored?	What is the expected outcome from the action?	
Age						
Strategic sites identified in the CSAP will deliver sustainable communities that will be delivered in line with the adopted polices of the WCS, which have been designed to safeguard all sectors of the community. The CSAP provides for policies which will provide equal opportunities for all, regardless including younger people. The vision for the CSAP includes that Chippenham will be a place where young people choose to stay to live and work, because of the range of facilities, employment	WCS Core Policy 46 sets out the strategy for meeting the needs of Wiltshire's vulnerable and older people.	Partnership working between Wiltshire Council, Developers, local communities.	Up to 2026	Authority's Monitoring Report	Delivering the homes necessary, including affordable and lifetime homes to meet objectively assessed housing needs As assessed in the Strategic Housing Market assessment (SHMA) ²	

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² http://www.wiltshire.gov.uk/planninganddevelopment/planningpolicy/annualmonitoringreport.htm

offer, and events on offer. New education provision is planned to support the additional demand that growth in housing numbers will bring and to match a skilled workforce to the expansion in employment. Groups representing young people have been targeted through the consultation including: • Youth Council • Youth Action (Wilts) • Youth Development Centre					
Disability					
Strategic sites identified in the CSAP will deliver sustainable communities that will be delivered in line with the adopted polices of the WCS, which have been designed to safeguard all sectors of the community. Disabled groups have been targeted through the consultation including • Learning Disabilities Services Wiltshire • Transport for the Disabled and Pensioner's Voice	The new development proposed by the CSAP will be required to meet the relevant nationally set access standards, (part M of the Building Regulations) and will not result in discrimination of people with disabilities.	Partnership working between Wiltshire Council, Developers, local communities.	Up to 2026	Authority's Monitoring Report	Delivering the homes necessary, including affordable and lifetime homes to meet objectively assessed housing needs As assessed in the Strategic Housing Market assessment (SHMA)

The Multiple Sclerosis Society Royal National Institute of Blind people Action on Hearing Loss Diabetes UK Chippenham						
Gender Reassignment	Г	T	T	T	Г	
The CSAP provides for policies which will provide equal opportunities for all, regardless of gender.	Implementation of the CSAP to provide the homes necessary to meet future needs of Chippenham	Partnership working between Wiltshire Council, Developers, local communities.	Up to 2026	Authority's Monitoring Report	Delivering the homes necessary, including affordable and lifetime homes to meet objectively assessed housing needs As assessed in the Strategic Housing Market assessment (SHMA)	
Marriage and Civil Partr	nership	-	-			
The CSAP provides for policies which will provide equal opportunities for all, regardless of marital status	Implementation of the CSAP top provide the homes necessary to meet future needs of Chippenham	Partnership working between Wiltshire Council, Developers, local communities.	Up to 2026	Authority's Monitoring Report	Delivering the homes necessary, including affordable and lifetime homes to meet objectively assessed housing needs As assessed in the Strategic Housing Market assessment (SHMA)	
Pregnancy and Maternity						
The CSAP provides for policies which will provide equal opportunities for all, regardless of this issue.	Implementation of the CSAP top provide the homes necessary to meet future needs of Chippenham	Partnership working between Wiltshire Council, Developers, local communities.	Up to 2026	Authority's Monitoring Report	Delivering the homes necessary, including affordable and lifetime homes to meet objectively assessed housing needs As assessed in the Strategic Housing Market assessment	

					(SHMA)
Race (including ethnicity or national origin, colour, nationality and Gypsies and Travellers)					
The CSAP provides for policies which will provide equal opportunities for all, regardless of race. Ethnic groups have been targeted through the consultation including • Friends Families and Travellers • National Federation of Gypsy Liaison Group • The Showmans Guild of Great Britain • Turkish Community Union • Friends of Romania's Horses • The Romany Gypsy Council • Gypsy Council	WCS Core Policy 47 deals with providing for gypsies and travelers. A gypsy and traveler DPD is also under preparation. The CSAP will complement the policies of both documents.	Spatial Planning	2016	Authority's Monitoring Report	Providing adequate pitches and facilities for the gypsy and traveler needs within Wiltshire
Religion and Belief			-	1	1
The CSAP provides for policies which will provide equal opportunities for all, regardless of religion Faith groups have been engaged through the consultation process. The CSAP does not propose any form of	Implementation of the CSAP top provide the homes necessary to meet future needs of Chippenham	Partnership working between Wiltshire Council, Developers, local communities.	Up to 2026	Authority's Monitoring Report	Delivering the homes necessary, including affordable and lifetime homes to meet objectively assessed housing needs As assessed in the Strategic Housing Market assessment (SHMA)

development that would obstruct faith groups functioning as normal. Religious groups have been targeted through the consultation including: • Sikh Missionary Society • Dauntsey Church					
Sex					
The CSAP provides for policies which will provide equal opportunities for all, regardless of sex.	Implementation of the CSAP top provide the homes necessary to meet future needs of Chippenham	Partnership working between Wiltshire Council, Developers, local communities.	Up to 2026	Authority's Monitoring Report	Delivering the homes necessary, including affordable and lifetime homes to meet objectively assessed housing needs As assessed in the Strategic Housing Market assessment (SHMA)
Sexual Orientation					
The CSAP provides for policies which will provide equal opportunities for all, regardless of sexual orientation	Implementation of the CSAP top provide the homes necessary to meet future needs of Chippenham	Partnership working between Wiltshire Council, Developers, local communities.	Up to 2026	Authority's Monitoring Report	Delivering the homes necessary, including affordable and lifetime homes to meet objectively assessed housing needs As assessed in the Strategic Housing Market assessment (SHMA)

Calculating the Equalities Risk Score

You will need to calculate a risk score twice:

- 1. On the inherent risk of the proposal itself (without taking into account any mitigating actions you may identify at the end of the Equality Analysis (EA) process) 7.
- 2. On the risk that remains (the residual risk) after mitigating actions have been identified.

This is necessary at both points to:

- Firstly, identify whether an EA needs to be completed for the proposal and;
- Secondly, to understand what risk would be left if the actions identified to mitigate against any adverse impact are implemented.

Stage 1 - to get the inherent risk rating:

- 1. Use the <u>Equalities Risk Criteria Table</u> below and score each criteria on a scale of 1 4 for the impact and their likelihood of occurrence. Multiply these 2 scores together (Likelihood x Impact) to get an overall score (this will range from 1 16).
- 2. Consider the scores and if any one aspect scores a 4 then this is likely to outweigh all others. On this basis determine the appropriate score for the risk. (Do not average scores since this will almost always produce a low average scored risk).
- 3. Assess whether you need to carry out an EA using the guidance box below (stage 2).
- 4. If an EA is needed (i.e. your score is above 3) make a note of your inherent score using the red, amber, green colour rating on the <u>first page</u> of the EA template.

Stage 2 - to identify whether an EA needs to be carried out:

If your inherent risk score is:

- **12 16 or Red** = High Risk. **An Equality Analysis must be completed.** Significant risks which have to be actively managed; reduce the likelihood and/or impact through control measures.
- **6 9 or Amber** = Medium Risk. **An Equality Analysis must be completed**. Manageable risks, controls to be put in place; managers should consider the cost of implementing controls against the benefit in the reduction of risk exposure.
- 3 4 or Green = Low Risk. An Equality Analysis must be completed
- 1 2 or Green = Low Risk. An Equality Analysis does not have to be completed

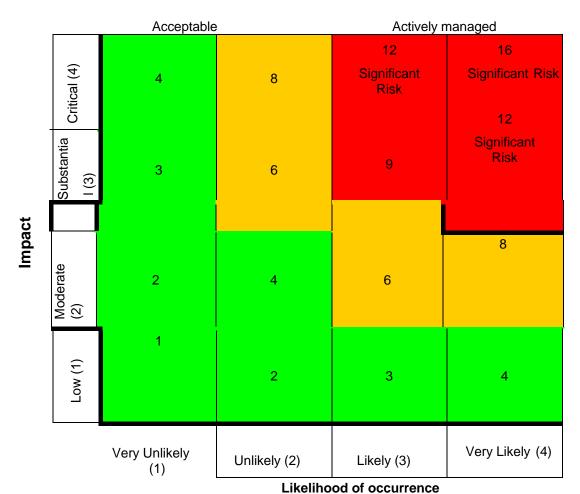
Stage 3 - to get the residual risk rating:

- 1. Repeat the process above when mitigating actions have been identified and evidenced in the table on page 3 to calculate the **residual risk**.
- 2. Make a note of the residual risk score using the red, amber, green colour rating on the <u>first</u> page of the EA template.

Equalities Risk Criteria Table

Impact	Low	Moderate	Substantial 3	Critical
Criteria	1	2		4
Legal challenge to the Authority under the Public Sector Equality Duty	Complaint/initial challenge may easily be resolved	Internal investigation following a number of complaints or challenges	Ombudsman complaint following unresolved complaints or challenges	Risk of high level challenge resulting in Judicial Review
Financial costs/implications	Little or no additional financial implication as a result of this decision or proposal	Medium level implication with internal legal costs and internal resources	High financial impact - External legal advice and internal resources	Severe financial impact - legal costs and internal resources
People impacts	No or Low or level of impact on isolation, quality of life, achievement, access to services. Unlikely to result in harm or injury. Mitigating actions are sufficient	Significant quality of life issues i.e. Achievement, access to services. Minor to significant levels of harm, injury. mistreatment or abuse OR, low level of impact that is possible or likely to occur with over 500 people potentially affected	Serious Quality of Life issues i.e. Where isolation increases or vulnerability is greatly affected as a result. Injury and/or serious mistreatment or abuse of an individual for whom the Council has a responsibility OR, a medium level of impact that is likely to occur with over 500 people potentially affected	Death of an individual for whom the Council has a responsibility or serious mistreatment or abuse resulting in criminal charges OR High level of impact that is likely to occur, with potentially over 500 people potentially affected
Reputational damage	Little or no impact outside of the Council	Some negative local media reporting	Significant to high levels of negative front page reports/editorial comment in	National attention and media coverage

Equalities Risk Matrix



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The protected characteristics:

Age - Where this is referred to, it refers to a person belonging to a particular age (e.g. 32 year olds) or range of ages (e.g. 18 - 30 year olds). This includes all ages, including children and young people and older people.

Disability - A person has a disability if s/he has a physical or mental impairment which has a substantial and long-term adverse effect on that person's ability to carry out normal day-to-day activities.

Gender reassignment - The process of transitioning from one gender to another.

Race - Refers to the protected characteristic of Race. It refers to a group of people defined by their race, colour, and nationality (including citizenship) ethnic or national origins.

Religion and belief - Religion has the meaning usually given to it but belief includes religious and philosophical beliefs including lack of belief (e.g. Atheism). Generally, a belief should affect your life choices or the way you live for it to be included in the definition.

Marriage and civil partnership - Marriage is defined as a 'union between a man and a woman'. Same-sex couples can have their relationships legally recognised as 'civil' partnerships' and get married (from 29th March 2014) at certain religious venues. Civil' partners must be treated the same as married couples on a wide range of legal matters.

Pregnancy and maternity - Pregnancy is the condition of being pregnant.

Maternity refers to the period of 26 weeks after the birth, which reflects the period of a woman's ordinary maternity leave entitlement in the employment context.

Sex (this was previously called 'gender') - A man or a woman.

Sexual orientation - Whether a person's sexual attraction is towards their own sex, the opposite sex or to both sexes

You are also protected if you are discriminated against because you are **perceived** to have, or are **associated** with someone who has, a protected characteristic. For example, the Equality Act will protect people who are caring for a disabled child or relative. They will be protected by virtue of their association to that person (e.g. if the Carer is refused a service because of the person they are caring for, this would amount to discrimination by association and they would be protected under the Equality Act)

This document was published by the Spatial Planning team, Economic Development and Planning, Wiltshire Council. For further information please visit the following website: www.wiltshire.gov.uk/planninganddevelopment/planningpolicy/ chippen ham site allocation splan. htm

